
TERMS OF REFERENCE

VALUE FOR MONEY (VFM) ANALYSIS

**PROMOTING CHILD RIGHTS AND PARTICIPATION IN PAKISTAN
FOR JUVENILE JUSTICE REFORM**

TERMS OF REFERENCE FOR VALUE FOR MONEY (VFM)

Project Title: Promoting Child Rights and Participation in Pakistan for Juvenile Justice Reform

Overall Objective: To crease Public trust in state institutions that contribute to preventing and responding to VAC through improved rule of law in the context of COVID-19 crisis, as per SDGs 16.2 & 3.3. To this effect, the action will focus on improving Justice for Children at federal and provincial levels in line with international child rights standards, in a holistic, participatory and culture sensitive manner.

Target Beneficiaries: The beneficiaries targeted by the project are the following:

- **3163** boys' and girls' children across provincial capitals and federal level
- **160** judges, **160** Police Personals, **120** lawyers and **60** media personal
- **2078** parents and community leaders in target areas belonging to communities in which children are highly vulnerable to abuse and likely to be in conflict with the law
- **10** international stakeholders involved in justice for children (judges, scholars, child rights experts, civil society representatives and CSOs networks working for/with children
- Government institutions such as the Judiciary, the federal Ministry of Interior, the federal MoHR, their respective provincial line departments, social welfare departments

Total Duration: Dec 2018 – Mar 2021

Geographical Location: The project implemented in Lahore, Peshawar, Mardan, Abbottabad, Karachi, Quetta & ICT

Funding Source: British High Commission (BHC)

1. BACKGROUND AND PURPOSE OF ASSIGNMENT

Pakistan has ratified the UNCRC, the ICCPR, the UNCAT and the CEDAW, along with other regional and international agreements that guarantee and promote child rights. The country has also been granted the GSP+ status¹ that uses the enforcement of human rights conventions as a monitoring tool, hereby

¹ Generalized Scheme of Preferences (**GSP**) The **GSP** allows vulnerable developing countries to pay fewer or no duties on exports to the EU, giving them vital access to the EU market and contributing to their growth.

creating a human-rights focused and economy related buy-in mechanism. Subsequently, in the last two and a half years, encouraging legal steps have been taken by the federal and provincial governments to reinforce the legal framework to address child protection issues in Pakistan². Yet, VAC prevails in the country and consequently, the public at large does not trust the state institutions mandated to uphold and protect children's rights.

This mistrust between citizens and state institutions needs to be addressed as it further puts children at risk: cases are not reported, complaints are not formulated and perpetrators are encouraged, moreover, some worrying cases of mob lynching towards alleged perpetrators of child abuse have been reported. According to SAHIL, child sexual abuse cases in Pakistan have increased from nine cases per day in 2017 to 12 cases per day in the first six months of 2018³. Most of those cases do not result in the perpetrator's conviction. Additionally, several cases of juvenile offenders whose rights have been violated by the courts or the judiciary have been reported without any proper remediation from the concerned authorities.

Group Development Pakistan (GDP) has worked against CSAE and on Justice for Children in Pakistan since 2012. In its advocacy campaigns and multiple interactions with the judiciary, police, government departments and parliamentarians, it has consistently highlighted that lack of conviction of perpetrators of VAC impeded the deterrent effect of any relevant law as well as the capacity of the child victim to find closure and heal after the abuse. GDP has also underlined the need to promote a restorative justice approach towards juvenile offenders in order to reduce relapse and criminality among/by juveniles.

GDP started the implementation of the project mentioned above in December 2018 which will conclude in March 2021. The specific outcomes and outputs of the project are mentioned below:

² See tables of recently enacted laws impacting child protection in Pakistan

³ <https://tribune.com.pk/story/1791931/1-child-sexual-abuse-cases-surge-2018-report/>

outcomes and outputs of the project are mentioned below;

Outcome: Improved Child Justice and child protection at federal and provincial levels in line with international child rights standards, along with WHO defined COVID-19 emergency response.

Output 1: Improved targeted systems and structures to address cases of children in conflict with law or in contact with law at federal and provincial levels tailored to COVID-19 crisis response

Output 2: Improved capacities of targeted police, lawyers, prosecutors, judiciary & targeted Gov. representatives/ departments to respond to cases of children in conflict/or in contact with law to continue dispensation of justice in COVID-19 crisis ensuring child protection

Output 3: Policy and public engagement on child justice and Protection in COVID-19 crisis context strengthened through use of evidence (national, regional and international levels)

Output 4: Child & Youth participatory processes for supporting the child justice system and child protection reform in COVID-19 crisis in Pakistan and holding duty bearers to account strengthened

2. SCOPE

GDP is seeking services of a **consultant/ consultancy firm** to develop a value for money analysis framework and train GDP team on using this framework to conduct the project Value for Money (VfM) analysis. The purpose of the VFM is to view and analyze program design elements from a VFM perspective as well as to develop a framework and plan for documenting, tracking and enhancing VFM across the project lifecycle around DFID value for Money framework <https://www.gov.uk/government/publications/dfids-approach-to-value-for-money-vfm>

3. EXPECTED OUTPUTS AND DELIVERABLES

1. Briefing meeting with GDP project staff and the consultant to develop a common understanding of VFM analysis objectives
2. Inception Report in which evaluators will share the understanding of the VFM objectives and present the method to design the project VfM analysis framework. This report will include VFM Analysis matrix summarizing the VFM framework, design, methodology, VFM questions, data sources and tool which will be used to measure each indicator. The report should also have an indicative workplan.

3. Design an online training on VfM framework, and deliver this training to GDP project team;
4. Draft a consultancy report;
5. The report should be written in clear English containing following sections;
 - Title page
 - Executive Summary
 - Project Brief and scope of consultancy
 - VFM Framework, methodology including design, tools and limitations
 - Principal findings, including lessons learned that could be useful for GDP
 - Training design, delivery and results
 - Conclusion and Recommendations for the project period
 - Annexures
6. Provide technical oversight and input in data collection and generating analysis. The data collection and analysis will be done by GDP Team
7. Technical review and finalization of project VFM Analysis Report

4. TIMELINES

The VFM analysis framework and the corresponding capacity building exercise is expected to be completed in 30-45 days from the date of signature of the contract;

5. GEOGRAPHICAL SPREAD

The VFM analysis will target all areas included in the project mentioned above;

6. EXPERTISE REQUIRED

- At least Master's degree in law, public policy and public administration, development studies, or any other relevant university degree;
- Extensive expertise, knowledge and experience in the field Monitoring, Evaluation, Learning and Accountability (MEAL) and Value for Money (VfM) analysis;
- At least 10 years of experience in working with international organizations and donor agencies on VfM
- At least 5-year experience in working for programmes focusing on child governance and rule of law
- Excellent written and verbal communication skills in English.

7. REQUEST FOR PROPOSAL

GDP invites technical and financial proposal in hard copy/soft copy for the said assignment.

The proposal should be sent in a sealed envelope or via e-mails with two inner sealed

envelopes including technical and financial proposal. The comparative evaluation will be made to select the best bidder.

The submission will be made on the following basis;

1. Technical Bid - should include
 - a) Technical Capacity
 - i. Candidate provide examples of at least 2 similar assignments conducted within last 2 years (One-page summary)
 - ii. Candidate provide references related to similar consultancies completed over the past 3 years
 - b) Professional capacity
 - i. Candidates provide CVs of staff to be dedicated to this contract with commitment of level of effort each respective staff will dedicate to this contract.
 - ii. Brief organization outline of staff available to backstop the contract.
 - c) Organization Capacity
 - i. Candidates provide details of organization capacity to support technically, financially and logistically on the assignment.
 - d) Approach
 - i. Maximum 3-page outline of the VFM framework, design, approach & methodology the candidate will adopt to deliver the assignment.
2. Financial bid

Detailed budget breakdown including taxes.

8. DEADLINE AND ADDRESSES FOR PROPOSAL SUBMISSION

The proposals must reach at the following address by COB on 22 – June – 2020.

Office no 11-18
Lower basement, Magnum Arcade
Northern Strip, F.E.C.H.S. Sector E-11/2
Islamabad
Email: hr@gdpakistan.org

Proposal submitted after the deadline will not be entertained. The sealed envelope must clearly mention the title of consultancy.

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