



Group Development Pakistan

TERMS OF REFERENCE
PROMOTING CHILD RIGHTS AND PARTICIPATION
IN PAKISTAN FOR
JUVENILE JUSTICE REFORM

ABBREVIATIONS

BHC	British High Commission
CEDAW	The Convention on the Elimination of all Forms of Discrimination Against Women
CSAE	Child Sexual Abuse and Exploitation
CSOs	Civil Society Organizations
GDP	Group Development Pakistan
ICCPR	International Convention on Civil and Political Rights
ICT	Islamabad Capital Territory
KP	Khyber Pakhtunkhwa
NCPC	National Child Protection Center
SDGs	Sustainable Development Goals
UNCAT	United Nations Convention Against Torture
UNCRC	United Nations Convention on the Rights of the Child
VAC	Violence Against Children

TERMS OF REFERENCE FOR MID TERM REVIEW

Project Title: Promoting Child Rights and Participation in Pakistan for Juvenile Justice Reform

Overall Objective: To increase public trust in state institutions that contribute to preventing and responding to VAC through improved rule of law as per SDGs 16.2; to this effect, the action will focus on improving Justice for Children in Lahore, Islamabad and Peshawar in line with international child rights standards, in a holistic, participatory and culture sensitive manner.

Target Beneficiaries: The beneficiaries targeted by the project are the following:

- **4500** male and female children: 2000 in Lahore, 1000 in Peshawar, 1500 in ICT.
- **124** judges, **240** Police Personals, **105** lawyers and **26** media personal
- **600** parents and community leaders in target areas belonging to communities in which children are highly vulnerable to abuse and likely to be in conflict with the law
- **15** international stakeholders involved in justice for children (judges, scholars, child rights experts, civil society representatives and CSOs networks working for/with children
- Government institutions such as the Judiciary, the federal Ministry of Interior, the federal MoHR, their respective provincial line departments, social welfare departments

Total Duration: Dec 2018 – Mar 2021

Geographical Location: The project implemented in Lahore, Peshawar, Mardan, Abbottabad, Karachi & ICT

Funding Source: British High Commission (BHC)

1. BACKGROUND AND PURPOSE OF ASSIGNMENT

Pakistan has ratified the UNCRC, the ICCPR, the UNCAT and the CEDAW, along with other regional and international agreements that guarantee and promote child rights. The country has also been granted the GSP+ status¹ that uses the enforcement of human rights conventions as a monitoring tool, hereby creating a human-rights focused and economy related buy-in mechanism. Subsequently, in the last two and a half years, encouraging legal steps have been taken by the federal and provincial governments to reinforce the legal framework to address child protection issues in Pakistan². Yet, VAC prevails in the country and consequently, the public at large does not trust the state institutions mandated to uphold and protect children's rights.

This trust deficit between citizens and state institutions needs to be addressed as it further puts children at risk: cases are not reported, complaints are not formulated and perpetrators are encouraged, moreover, some worrying cases of mob lynching towards alleged perpetrators of child abuse have been reported. According to SAHIL, child sexual abuse cases in Pakistan have increased from nine cases per day in 2017 to 12 cases per day in the first six months of 2018"³. Most of those cases do not result in the perpetrator's conviction. Additionally, several cases of juvenile

¹ Generalized Scheme of Preferences (**GSP**) The **GSP** allows vulnerable developing countries to pay fewer or no duties on exports to the EU, giving them vital access to the EU market and contributing to their growth.

² See tables of recently enacted laws impacting child protection in Pakistan

³ <https://tribune.com.pk/story/1791931/1-child-sexual-abuse-cases-surge-2018-report/>

offenders whose rights have been violated by the courts or the judiciary have been reported without any proper remediation from the concerned authorities.

Group Development Pakistan (GDP) has worked against CSAE and on Juvenile Justice in Pakistan since 2012. In its advocacy campaigns and multiple interactions with the judiciary, police, government departments and parliamentarians, it has consistently highlighted that lack of conviction of perpetrators of VAC impeded the deterrent effect of any relevant law as well as the capacity of the child victim to find closure and heal after the abuse. GDP has also underlined the need to promote a restorative justice approach towards juvenile offenders in order to reduce relapse and criminality among/by juveniles. To this end, all participants recognized the need to train judges, LEAs, lawyers to ensure a more appropriate juvenile justice response but also to sensitize parents, community members and children themselves about child rights and child protection.

GDP started the implementation of said project in Dec 2019 which will conclude in March 2021. The specific outcomes and outputs of the project are mentioned below;

Outcome: Improved Justice for Children in Lahore, Islamabad, Peshawar, Quetta, Karachi, Mardan and Abbottabad in line with international child rights standards			
Output 1	Output 2	Output 3	Output 4
Improved targeted systems and structures to address cases of juvenile offenders/victims in Lahore, Islamabad, Peshawar, Karachi, Quetta, Mardan, Abbottabad.	Improved capacities of relevant police, lawyers, judiciary & MLOs to respond to cases of juvenile offenders/victims in Lahore, Islamabad, Peshawar, Quetta, Karachi, Mardan, Abottabad	Policy and public engagement on juvenile justice strengthened through use of evidence (national, regional and international levels)	Child participation processes for supporting the juvenile justice system reform and holding duty bearers to account piloted in Islamabad, Lahore, Peshawar, Quetta and Karachi, mardan and Abbottabad

2. SCOPE

GDP is seeking services of a **consultant/ consultancy firm** to conduct a Mid Term Review (MTR) of the project mentioned above. The purpose of the MTR is to review overall objectives and assess results of the project in light of the achievements and immediate outcomes/outputs to date.

The review team will assess the project design, scope and implementation status and the action capacity to achieve the intended outcomes. They will collate and analyze lessons learnt, challenges faced, and best practices obtained during the implementation period. The review will focus on both output and outcome levels achievements by assessing the performance against planned results. The evaluation will also assess the inclusiveness, gender sensitivity and child protection dimensions throughout the project activities.

3. EVALUATION QUESTIONS

The following Key questions will guide the mid-term evaluation;

1. Relevance

- Are the activities and outputs of the project consistent with the overall goal and the attainment of its objectives?
- To what extent are the stated outcomes and outputs of the project on track?
- What factors have contributed to achieving or hindering the achievement of the intended outputs and outcomes?
- Was the strategy adopted and inputs identified, realistic, appropriate and adequate for achievement of the results?

2. Effectiveness

- To what extent were the objectives achieved / are likely to be achieved?
- What were the major factors influencing the achievement or non-achievement of the objectives?
- Are the project management strategies effective in delivering the planned results?
- Is there suitable M&E Framework to monitor and support the implementation of the targeted results?
- Are the strategies and tools used in project effective?
- Is the project effective to respond to the needs of beneficiaries?

3. Efficiency

- Is the process of achieving results efficient? Specifically, did the actual or expected results (Outputs/Outcomes) justify the costs incurred? What is the time and cost efficiency of the project? Were the resources effectively utilized?
- What factors are contributing to implementation efficiency?
- How are the project management structures operating and what is the accountability structure of the program?
- How does the project's financial management processes and procedures affect project implementation?

4. Sustainability

- To what extent are the benefits of the project likely to be sustained after the completion of the project?
- What is the likelihood of continuation and sustainability of the project outcomes and benefits after completion of the project?
- How effective is the exit strategy and phase out approach?
- What factors will require attention to improve prospects of sustainability of project outcomes and potential for replication and scale up?
- How are capacities strengthened at individual and institutional level (Including contributing factors and constraints)?
- Identify the lessons learnt that have emerged as a result of this intervention?

5. Impact

- What has happened as a result of the project?
- What real difference has the activity made to the beneficiaries? How many people have been affected?

4. SUGGESTED METHODOLOGY

The mid-term evaluation will use qualitative and quantitative methods to evaluate project implementation and performance to make recommendations for the remaining period. The mid-term evaluation will deploy a participatory approach by ensuring inclusion of all relevant

stakeholders including donor, project staff, project beneficiaries including (judges, lawyers, prosecutors, government officials, members of Police personals, media persons, children, community members). Data collected should be segregated by gender, age and location, where possible.

In order to use existing sources/information, data will be collected from various information sources through a comprehensive desk review that will include analysis of relevant documents (including project proposal, log-frame, workplan, budget, periodic progress reports, baseline report, Child Court Monitoring Report, project monitoring data). Data will also be collected from key stakeholders through key informant interviews, focus group discussions, and observation in field missions.

5. OUTPUTS AND DELIVERABLES

1. Briefing meeting with the project staff to develop common understanding of evaluation objectives
2. Inception report in which evaluators will share the understanding of the evaluation objectives. This report will include evaluation matrix summarizing the evaluation design, methodology, evaluation questions, data sources and tool which will be used to measure each indicator. The report should also have an indicative workplan.
3. Field visit plan for data collection activity including daily breakdown of the field activities.
4. Data analysis, presentation of key findings and Draft Report including detailed findings on the project evaluation indicators.
5. Final Mid-Term Evaluation report will include comments from GDP team and the donor which will be incorporated within 10 days of receiving the feedback.
6. The report should be written in clear English containing following sections;
 - Title page
 - Executive Summary
 - Project Brief
 - Evaluation methodology including evaluation design, tools and limitations
 - Principal findings, including lessons learned that could be useful for GDP
 - Conclusion and Recommendations for the project period
 - Annexures including TORs, Inception report, Data Presented and List of people interviewed.

6. TIMELINES

The evaluation is expected to be completed within 45 days from signing of the contract.

7. GEOGRAPHICAL SPREAD

The evaluation will be carried out in ICT, Lahore, Karachi, Peshawar, Abbottabad and Mardan and Quetta⁴

8. EXPERTISE REQUIRED

- At least Master's degree in law, public policy, social sciences or anyother relevant university degree
- Extensive expertise, knowledge and experience in the field of governance, access to justice, promotion of child rights and support to rule of law initiatives with focus on children and youth

⁴ For some locations, online contact may be sufficient.

- At least 10 years of experience in working with international organizations and donor agencies
- At least 10 years experience of project management, monitoring and evaluation.
- Excellent written and verbal communication skills in English.

9. REQUEST FOR PROPOSAL

GDP invites technical and financial proposal in hard copy for the said assignment. The proposal should be sent in a sealed envelope with two inner sealed envelopes including technical and financial proposal. The comparative evaluation will be made to select the best bidder.

The submission will be made on the following basis;

1. Technical Bid - should include
 - a) Technical Capacity
 - i. Candidate provide examples of 5 similar assignments conducted within last 2 years (One-page summary)
 - ii. Candidate provide references related to similar consultancies completed over the past 3 years
 - b) Professional capacity
 - i. Candidates provide CVs of staff to be dedicated to this contract with commitment of level of effort each respective staff will dedicate to this contract.
 - ii. Brief organization outline of staff available to backstop the contract.
 - c) Organization Capacity
 - i. Candidates provide details of organization capacity to support technically, financially and logistically on the assignment.
 - d) Approach
 - i. Maximum 3-page outline of the approach the candidate will adopt to deliver the assignment.
2. Financial bid
Detailed budget breakdown including taxes.

10. DEADLINE FOR PROPOSAL SUBMISSION

The proposals must reach at the following address by COB on 31 – May – 2020.

Office no 11-18

Lower basement, Magnum Arcade

Northern Strip, F.E.C.H.S. Sector E-11/2

Islamabad

Proposal submitted after the deadline will not be entertained. The sealed envelope must clearly mention the title of consultancy.

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